



Parliamentarians' Capacity Building Project on Accountability and Aid Implementation for Population and Development Issues





Introduction

There is a pressing need for further efforts in the field of population in order to tackle crucial global issues; however, due to the gap between donor commitments and actual ODA flow, these issues are still lagging behind. For example, the MDG5 target to reduce the MMR by three-fourths between 1990 and 2015 is not considered feasible, seeing that the average MMR per 100,000 live births in developing countries was 480 in 1990; 450 in 2005; and must still be brought down to 120 by 2015. Similarly, the MDG4 target to reduce the under-five mortality rate by two-thirds between 1990 and 2015 is behind schedule; although the average of 103 per 1000 births in developing countries in 1990 decreased to 74 in 2007, the objective is 34 by 2015.

While ODA is indispensable to tackle these issues, people in developed countries are not always supportive because they are facing their own population issues such as aging, declining birthrate, and insecurity in the pension and social security systems. NGOs and other stakeholders are appealing to increase ODA, especially to parliamentarians who legislate and approve budget.



Dr. Kiyoko Ikegami;
Hon. Jenista Joakim Mhagama, MP;
Ms. Kitolina Kippa

Globalisation has come to mean that the challenges facing developing countries have repercussions on developed countries. In order for individuals to continue to lead a dignified life on this finite earth, both developed and developing countries have to exert efforts to fulfil their shared responsibility. In order to expand ODA, public understanding and support is a must, thus transparency and accountability need to be improved with emphases on the following:

- People understand the significance of population issues
- People understand the importance of ODA
- People are informed of ODA implementation
- People are informed of good practices and lessons learned from ODA projects
- Developed countries are informed of people's needs in developing countries
- Programmes are planned and developed according to these needs

Project Objectives & Significance of Parliamentarians' Involvement

Population issues are closely related to ways of life, values and cultures which neither governments nor politicians can force upon society; therefore, public involvement in this issue is vital. Solving population issues also requires, along with social and economic development, certain conditions through adequate legislation and budget allocations – this is where parliamentarians play a key role. As elected representatives, parliamentarians are attuned to constituents' needs and are catalysts for public understanding.



APDA's objective of this project is to enable ODA in the population and development field to be more effective

Hon. Chiaki Takahashi, MP;
Mr. Katsuhide Kitatani;
Mr. Manmohan Sharma

and efficient by strengthening the parliamentary network on population and development and equipping parliamentarians with necessary information and tools. Every world region now has a parliamentarian forum on population and development. In Asian and African regions, under the catchall of AFPPD and FAAPPD respectively, all-party national parliamentary committees are working hard to address these issues.

Involvement of these national committees in the ODA process will contribute to improving ODA transparency and accountability, as well as good governance in respective countries. Enhancing the role and capacity of parliamentarians will serve to meet the requirements from donor countries and people's needs in developing countries.



In sum, the objectives of this 3-year project are to identify the issues regarding ODA; improve transparency and accountability through engaging parliamentarians and their national committees on population and development in the ODA processes; inform the general public of the effectiveness of ODA in developing and developed countries through the partnership between the two; and lay the foundation to realise ODA by the people, for the people.

Hon. Dr. Nguyen Van Tien, MP

Outline of Workshop Visits (7-8 July 2009)

The workshop opened on 7 July in the Members' Building of the House of Representatives with an address by Ms. Kayoko Shimizu, APDA Vice-Chair. In the introductory session, Dr. Osamu Kusumoto, APDA Secretary-General/ Executive Director, presented the project framework and scope, which was followed by free discussion on the topic. A welcome lunch was hosted by Hon. Mayumi Moriyama, Vice-Chair of JPPF, and the ensuing tour of parliament was arranged by the office of Hon. Yasuo Fukuda, Chair of APDA/JPPF/AFPPD.

The delegation later visited MOFA where Mr. Akira Yamada, Deputy Director-General of the International Cooperation Bureau, gave detailed information on Japan's ODA history, achievements and principles; and also regarding follow-up actions from TICAD IV and G8 Summit commitments. Hon. Nobuhide Minorikawa, Parliamentary Vice-Minister for Foreign Affairs, explained that the Government of Japan places a high priority on population and health issues; the importance of which is recognised through the policy on human security.

On 8 July, the programme commenced with a visit to Roppongi Hills where the participants were received by Mr. Yoshio Karita, Senior Advisor of Mori Building Co., Ltd., and member of the APDA Board of Councillors. They were briefed on the Tokyo Re-development Plan that has been taking place in the area which is maximising a minimum amount of space in the megacity.

After enjoying international cuisine at the JICA Global Plaza Café, Prof. Takahisa Kusano, Director-General of JICA Global Plaza, informed participants of the JICA programmes which focus on community participation. Upon arrival at JICA Headquarters delegates were given a comprehensive presentation on "New JICA" by Mr. Yoshihisa Ueda, Vice-President of JICA, and then engaged in active discussions with JICA experts.



Mr. Yoshihisa Ueda

Outline of Workshop Meeting (9-10 July 2009)

The second component of the workshop was held at the United Nations University in cooperation with UNFPA Tokyo Office. The opening address was given by Hon. Chieko Nohno, JPPF Secretary-General, followed by

the Director-General of the International Cooperation Bureau of MOFA, Mr. Masato Kitera, and Dr. Kiyoko Ikegami, Director of the UNFPA Tokyo Office. The attendance of two out of the three female former Ministers of Justice in the history of the Japanese government, Hon. Mayumi Moriyama and Hon. Chieko Nohno, magnified the spirit of the project.



Hon. Yoshitake Kimata, MP



Mr. Katsuhide Kitatani, Chair of NPO 2050; UNU professor Dr. Kazuo Takahashi; Prof. Dr. Hiromitsu Muta, Vice-President of the Japan Evaluation Society; Hon. Yoshitake Kimata; and experts from the World Bank

Hon. Chieko Nohno, MP

addressed and exchanged opinions to the fullest with the attendees whom on the second day conducted break-away discussions, identified issues, and formulated recommendations to be transmuted during this 3-year project. At the end of the meeting the Secretariat requested the participants' continued involvement through the web forum and follow-up activities. In the closing ceremony, Hon. Chieko Nohno and Hon. Wakako Hironaka, member of the APDA Board of Directors/JPPF Senior Vice-Chair, expressed their gratitude to the attendees for their active participation and parted in the hope of meeting again next year.



Hon. Wakako Hironaka, MP

Towards 2010

This project aims to implement specific measures, including legislation, to enhance ODA's effectiveness and efficiency through improved accountability and transparency; thus post-workshop activities in respective countries are significant to devise the 2010 programme. IAPPD has held a follow-up meeting with parliamentarians, advocating this project and Japan's ODA by inviting a former Ambassador of Japan to India as a guest speaker. The Hon. Member of Parliament from Cambodia informed APDA that the workshop report was submitted to the Chair of CAPPD and shared with fellow parliamentarians.

For those who were unable to attend the 2009 workshop, APDA's web forum will contain the documentation of the project and provide an online platform for exchange and dialogue: <http://www.apda.jp>. It is envisioned that the information and discussion on this web forum will feed into programmes over the following years. For more details, please contact APDA at apda@apda.jp.



Identifying the Issues

1. In Governments:

In general, governments do not provide adequate information on planning, design, implementation, focus, assessment, governance, and expected and actual outcomes of ODA; specifically, governments need to provide adequate information on ODA for population and development regarding amount, outcomes, processes, governance of ODA, challenges, and also ODA integration with population and development.

2. In Regional Parliamentarians' Fora on Population and Development:

- 2.1 There is no centralised regional database accessible to parliamentarians of ODA or otherwise
- 2.2 Some countries have yet to establish a Parliamentarians' National Committee on Population and Development
- 2.3 The capacity of some Parliamentarians' National Committees is not sufficient enough
- 2.4 There is no general existing mechanism for developed countries to exchange information about the needs and difficulties the developing countries face

3. In Parliaments of Recipient Countries:

In some instances, parliaments have not taken proper action and measures for creating an accountability and transparency framework of the ODA recipient process and its conditions, i.e.:

- 3.1 Absence in some countries of a Parliamentarians' National Committee on Population and Development
- 3.2 Some Parliamentarians' National Committees' Secretariat do not have enough capacity for research and policymaking
- 3.3 Insufficient legislation ensuring transparency and accountability for ODA implementation
- 3.4 Some countries do not have an integrated population/health policy and legislation within the realm of sustainable development
- 3.5 Some countries lack development policies and related legislation in the context of population and sustainable development
- 3.6 There are inadequate mechanisms to monitor and evaluate ODA processes and progress

4. In Parliaments of Donor Countries:

- 4.1 Some parliaments do not sufficiently examine the ODA donor process in their own countries
- 4.2 There are no institutional frameworks between parliamentarians of donor and recipient countries to exchange information on ODA
- 4.3 There are inadequate mechanisms for monitoring and evaluation of ODA
- 4.4 Some parliamentarians do not have adequate information to be able to appreciate the rationale for ODA



From left: Mr. Shiv Khare; Hon. Darlene Antonino-Custodio, MP; Mr. Manmohan Sharma; Hon. Dr. Damry Ouk, MP; Hon. Dr. Nguyen Van Tien, MP; Hon. Dr. Peter D. Machungwa, MP; Hon. Elma Jane Dienda, MP; Hon. Dr. Elioda Tumwesigye, MP

Recommendations and Priority Issues

1. Request to Governments:

- 1.1 Governments should provide parliamentarians with adequate and timely information on all aspects of ODA programmes
- 1.2 National Parliamentary Committees on Population and Development should request the government to place a higher priority on population issues when formulating and requesting ODA

2. Requests to Regional Parliamentarians Fora on Population and Development:

- 2.1 To compile and share good practices of ODA implementation within the Regional Forum
- 2.2 Facilitate the establishment of a National Committee of Parliamentarians on Population and Development in countries that do not yet have such a committee
- 2.3 Promote exchange on ODA issues between parliamentarians within the regions, and also link parliamentarians from beneficiary countries with parliamentarians from donor countries

3. Request to the Parliaments of Recipient Countries:

- 3.1 Legislate to make government responsible and accountable for ODA
- 3.2 Examine indices to monitor/evaluate the ODA progress
- 3.3 Establish a National Committee on Population and Development, if there is not one yet and provide sufficient capacity for policymaking
- 3.4 Re-examine and develop comprehensive population, health, and development related policies and enact relevant legislation within the context of sustainable development

4. Request to the Parliaments of Donor Countries:

- 4.1 Take a keen interest in international development and monitor the ODA process
- 4.2 Cooperate with counterparts in recipient countries to make ODA programmes more effective
- 4.3 Set up mechanisms to properly measure the ODA outcomes



From left: Mr. Katsuhide Kitatani; Hon. Dr. Nguyen Van Tien, MP; Dr. Kiyoko Ikegami; Hon. Darlene Antonino-Custodio, MP; Dr. Osamu Kusumoto; Hon. Dr. Damry Ouk, MP; Hon. Mayumi Moriyama, MP; Hon. Frederick Outa, MP; Hon. Chieko Nohno, MP; Hon. Dr. Peter D. Machungwa, MP; Hon. Jenista Joakim Mhagama, MP; Mr. Manmohan Sharma; Hon. Chiaki Takahashi, MP; Hon. Elma Jane Dienda, MP; Mr. Masato Kitera; Hon. Dr. Elioda Tumwesigye, MP; Hon. Koshin Fujitani, MP; Ms. Kitolina Kippa; Prof. Dr. Hiromitsu Muta; H.E. Hor Monirath; Mr. Atsushi Ueno



Programme

Tuesday, 7 July

10:00-11:45 Opening & Introductory Session

- Address by Ms. Kayoko Shimizu, APDA Vice-Chair
- Briefing by Dr. Osamu Kusumoto, APDA Secretary-General/Executive Director
- Q&A/Discussion

11:45-13:00 Lunch

13:00-14:30 Tour of Parliament

17:30-19:00 Meeting with MOFA

- Courtesy Call on Hon. Nobuhide Minorikawa, MP; Parliamentary Vice-Minister for Foreign Affairs
- Q&A/Discussion

Wednesday, 8 July

10:30-11:30 Visit Tokyo Redevelopment Plan Area

- Courtesy call on Mr. Yoshio Karita, Senior Advisor of Mori Building Co., Ltd

12:00-12:55 Lunch at JICA Global Plaza

12:55-14:15 Meeting at JICA Global Plaza

- Briefing by Prof. Takahisa Kusano, Director-General of JICA Global Plaza
- Tour of Exhibitions

15:00-17:30 Meeting at JICA Headquarters

- Briefing by Mr. Yoshihisa Ueda, Vice-President of JICA
- Q&A/Discussion

Thursday, 9 July

09:30-10:00 Opening Ceremony

- Opening Address by Hon. Chieko Nohno, MP; JFPF Secretary-General
- Address by Mr. Masato Kitera, Director-General of the International Cooperation Bureau of MOFA
- Address by Dr. Kiyoko Ikegami, Director of the UNFPA Tokyo Office

10:15-11:30 Session 1: ODA from UN & NGO Perspectives – for its Achievement

- Mr. Katsuhide Kitatani, Chair of NPO 2050; Former UNFPA Deputy Executive Director
- Chair: Hon. Darlene Antonino-Custodio, MP (Philippines)

11:30-13:00 Session 2: Parliamentarians' Role in Good Governance

- Dr. Kazuo Takahashi, Professor at UNU
- Chair: Hon. Dr. Elioda Tumwesigye, MP (Uganda)

13:00-14:00 Lunch

14:00-15:30 Session 3: Standards of Accountability Set by Donor Countries/Agencies

- Prof. Dr. Hiromitsu Muta, Vice-President of Japan Evaluation Society
- Chair: Hon. Dr. Nguyen Van Tien, MP (Vietnam)

15:30-16:00 Coffee Break

16:00-17:00 Session 4: ODA from Donor Perspectives

- Hon. Yoshitake Kimata, MP (Japan)
- Chair: Hon. Dr. Peter D. Machungwa, MP (Zambia)

18:00-19:30 Dinner Reception

Friday, 10 July

09:30-10:30 Session 5: Challenges & Opportunities of Recipient Countries I

- Break-away Discussions

10:30-11:45 Session 6: Challenges & Obstacles in Population and Development Issues

- Mr. Rakesh Nangia, Director of Strategy and Operations, Human Development Network, the World Bank
- Mr. Armin. H. Fidler, Lead Adviser of Health Policy and Strategy, Human Development Network, the World Bank
- Chair: Hon. Elma Jane Dienda, MP (Namibia)

11:45-13:00 Lunch

13:00-14:00 Session 7: Challenges & Opportunities of Recipient Countries II; Discussion Presentations on Identifying the Tasks

- Hon. Frederick Outa, MP (Kenya)
- Hon. Dr. Damry Ouk, MP (Cambodia)

14:00-15:50 Session 8: Regional Tasks & Challenges; Identifying the Issues

- Chair: Hon. Jenista Joakim Mhagama, MP (Tanzania)

15:50-16:00 Coffee Break

16:00-17:00 Session 9: Regional Tasks & Challenges; Recommendations

- Chair: Hon. Frederick Outa, MP (Kenya)

17:00-17:15 Briefing on Preparations for Next Year

17:15-17:30 Closing Ceremony

- Address by Hon. Chieko Nohno, MP; JFPF Secretary-General
- Address by Hon. Wakako Hironaka, MP; Member of the APDA Board of Directors; JFPF Senior Vice-Chair

18:00-19:30 Dinner Reception

Abbreviations

AFPPD	..... Asian Forum of Parliamentarians on Population and Development
APDA	..... Asian Population and Development Association
CAPPD	... Cambodian Association of Parliamentarians on Population and Development
DAC	..... Development Assistance Committee
FAAPPD	.. Forum of African and Arab Parliamentarians on Population and Development
GNI	..... Gross National Income
IAPPD	..... Indian Association of Parliamentarians on Population and Development
JICA	..... Japan International Cooperation Agency
JFPF	..... Japan Parliamentarians Federation for Population
MDGs	..... Millennium Development Goals
MMR	..... Maternal Mortality Ratio
MOFA	..... Ministry of Foreign Affairs
MP	..... Member of Parliament
ODA	..... Official Development Assistance
TICAD	... Tokyo International Conference on African Development
UNFPA	..... United Nations Population Fund
UNU	..... United Nations University
VAPPD	..... Vietnamese Association of Parliamentarians on Population and Development
ZAPPD Zambia All Party Parliamentary Group on Population and Development

2009 WORKSHOP PARTICIPANTS

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Asian Population and Development Association (APDA)

Supported by:

Ministry of Foreign Affairs of Japan (MOFA)
United Nations Population Fund (UNFPA)

Cooperating Agencies:

Asian Forum of Parliamentarians on Population & Development (AFPPD)
Forum of African & Arab Parliamentarians on Population & Development (FAAPPD)
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